

# Rubbish and Recycling Services Consultation Document



FEEDBACK REQUIRED! Consultation closes 4pm Friday 22 May 2020



# Waimate District rubbish and recycling services

# We heard what you said

In 2018 we started the conversation with you about how we can improve our rubbish and recycling services over the next ten years. Your feedback helped form the basis of the Waimate Waste Management and Minimisation Plan for 2018–2028, which is available to read on waimatedc.govt.nz.

The plan outlines the services to be provided, strategic direction and levels of service as well as highlighting the big issues that need to be addressed over the ten-year period.

### We want to improve our service

Over the last decade, since the introduction of our current rubbish and recycling system, there has been an increasing number of improvements in waste management services nation-wide.

Waimate District Council is committed to reducing the amount of rubbish sent to landfill, providing opportunities for people to recycle more, improving environmental outcomes and increasing the level of service which is modern and sustainable.

To achieve our goal we're approaching the contractor market together with Timaru and Mackenzie district councils for the provision of waste minimisation and management services. This could lead to environmental benefits, cost savings and increased levels of service for each district.

# Now is the time to talk about change

Our current rubbish and recycling contract ends **30 June 2021** so now is the time to consider changes and review what level of service and management we want as a district before a new contract is awarded.

This will allow the successful contractor time to appropriately resource the new service and provide modern solutions with added innovation.

The initial term for the new contract will be 15 years with a possible five-year extension, depending on contractor performance.

There have also been legislative changes that require councils to improve waste management and to have a stronger focus on health and safety.

# This is your chance to have your say on what service you would like.



# We need to reduce our rubbish

In 1999, Council adopted an aspirational target of zero waste to landfill by 2015. The zero waste target was part of a national movement to help improve waste minimisation practices for New Zealand.

The Waimate District Council's vision for waste management and minimisation is:

"A sustainable community that is able to reuse, recycle and recover discarded resources and minimise residual waste to landfill, while ensuring protection of public health and the environment."

Along with the Waste Minimisation Act 2008, the New Zealand Waste Strategy goals and the target for zero waste, as a district we need to reduce the amount of rubbish we send to landfill, which will be better for the environment, help reduce costs to the community and extend the life of the landfill. One way to achieve this is to remove organics (green waste and food waste) from the waste stream.

# Reducing rubbish keeps costs down

All councils around New Zealand currently pay a Government waste levy for each tonne of rubbish sent to landfill. If councils don't reduce the amount of waste that is sent to landfill, they can expect to pay more in Government levies, which in turn have to be funded by communities.

Our Council currently pays the Government levy at a rate of \$10 per tonne of rubbish that is sent to landfill. By 2023 this rate could rise to \$60 per tonne, which will result in higher costs for the community, so reducing our rubbish and better recycling will help keep the costs down. Some of this waste levy fund becomes available for Council to introduce additional waste minimisation activities.

All rubbish in the Waimate District is currently sent to the Redruth landfill in Timaru. After recently updating their rubbish acceptance criteria, green waste and food waste mixed in with rubbish will no longer be accepted at the Redruth landfill from 1 July 2021.

### How much did we throw away last year?







# What are the options?

Waimate District Council has identified three options for consideration. All financial estimates are based on the information available at the time of producing this document. The final costs will be known once the contractor agreements have been finalised.

# **Option A (preferred option)**

This proposed service is based on a number of urban collection areas, which are outlined on the maps (pages 8–10). This service will be compulsory for residents within the defined areas.



#### This multi-bin option includes:

- 240 litre organics (green/food waste) bin collected weekly
- 240 litre recycling bin collected fortnightly
- 140 litre rubbish bin collected fortnightly
- Glass crate collected fortnightly

#### **Advantages**

- There will be an increased level of service provided for some members of the community
- Easy to separate rubbish and recycling
- Separation of rubbish reduces the cost of processing and disposal, and the amount sent to landfill
- Less risk of Government waste levy increases
- Better for the environment
- Cleaner streets as rubbish won't be blown from the recycling crate
- This service will be compulsory in certain areas, meaning that the increased cost can be spread over a larger ratepayer base
- Rubbish will be taken directly to Redruth landfill

#### **Disadvantages**

- Increased cost for some residents
- Extra space required to store the bins on residents' properties

Estimated cost: \$423 per dwelling for the 2021/22 year for the multi-bin service.

**How does this affect the community?** For some communities this service will be compulsory, so for those not currently receiving a rubbish and/or green waste bin, this will be a new service.

For rural communities there are currently some rubbish collection services and recycling drop-off stations available. This option will mean that in certain areas a new collection service of recycling, glass and organics will be provided.

# Why separate organics?

Organics (green waste and food waste) generally makes up more than a third of a typical rubbish bin. If we don't start separating our organics from our rubbish, we will no longer be able to use the Redruth landfill, resulting in ongoing increased costs to transport to another landfill farther away.

#### Why separate glass?

Sorting glass from other recyclables reduces the risk of broken glass contaminating other items in the bin. It also means the glass can be colour-sorted at the kerb.

To compare what you are currently paying towards waste management, see page 7 for estimated rates applicable for your property.

Disclosure: Under this option it is assumed that anyone currently receiving a rubbish bin outside the compulsory areas will be included in the multi-bin system. There will not be the option to have any of the bins separately; however, anyone outside the compulsory areas who opts in for the multi-bin system can request additional bins (for example, an additional organics bin).

### **Option B**

This proposed service is based on a number of urban collection areas, which are outlined on the maps (pages 8–10). This service will be compulsory for residents within the defined areas.



#### This option includes:

- 240 litre recycling bin collected fortnightly
- 140 litre rubbish bin collected fortnightly
- Glass crate collected fortnightly
- Rubbish will be taken to the Waimate Resource Recovery Park for transport to another landfill other than Redruth
- Recycling would be processed at the Resource Recovery Park or contractor's nominated site
- Organic services would be provided at the Resource Recovery Park at a charge via the gate. A private service may be available between the resident and an independent contractor

#### **Advantages**

- This service will be compulsory in certain areas, meaning that the increased cost can be spread over a larger ratepayer base
- There will be an increased level of service provided for some members of the community
- Cleaner streets as rubbish won't be blown from the recycling crate

#### **Disadvantages**

- Less separation of rubbish will increase the cost of processing and disposal
- This option does not allow the use of Redruth landfill due to updated waste acceptance criteria, therefore we may have to pay more to transport rubbish to another landfill
- Likely increases to the Government waste levy

Estimated cost: \$415 per dwelling for the 2021/22 year for two bins and glass collection service.

#### How does this affect the community?

For some communities this service will be compulsory, so for anyone not currently receiving a rubbish bin within a defined area, this will be a new service.

For rural communities there are currently some rubbish collections and recycling drop-off stations available. This option will mean that the service will be compulsory in certain areas, therefore a new collection service of rubbish, recycling and glass bins will be provided.

To compare what you are currently paying towards waste management, see page 7 for estimated rates applicable for your property.



## **Option C**

This option is based on the current service provided, except for the use of rubbish bags.



#### This option includes:

- 80 litre urban rubbish bin collected weekly
- Recycling crate collected weekly
- 240 litre rural rubbish bin collected fortnightly
- Rural recycling drop-off stations
- Organic services provided at the Resource Recovery Park at a charge via the gate. A private service may be available between the resident and an independent contractor

#### **Advantages**

- Continuity of service
- Optional rubbish bin service

#### **Disadvantages**

- Recycling crate is only 60 litres and without a lid; rubbish can be blown out
- No Council-serviced organics bin
- Weekly collection of rubbish bins encourages poor recycling
- Less separation of rubbish will increase the cost of processing and disposal
- This option does not allow the use of Redruth landfill due to updated waste acceptance criteria, therefore we may have to pay more for transport of rubbish to another landfill
- Likely increases to the Government waste levy
- If you do not have a bin, you will need to take your own rubbish to the landfill

#### Estimated cost per dwelling for 2021/22 (dependent on location)

- 80 litre urban rubbish bin \$212
- 60 litre urban recycling crate \$175
- 240 litre rural rubbish bin \$318
- Rural recycling drop off service \$88

Council rubbish bags will no longer be available under any of the proposed options after 30 June 2021. This will help improve the health and safety and efficiency of our contractor.



# What are the costs?

Comparison of costs for existing services (rates for next year 2020/21)

#### Estimated rates for existing services for 2020/21:

Urban 80 litre rubbish bin \$212 + urban recycling crate \$133

Rural 240 litre rubbish bin \$318 + rural recycling drop-off service \$66

Rural total \$345\*

#### Proposed new service options for 2021/22

Impact of options presented	Option A (preferred)		Option B		Option C (current service)	
Urban households (currently receiving an 80 litre refuse bin and recycling crate)	Annual Increase	\$ 53	Annual Increase	\$ 53	Annual Increase	\$ 25
	Weekly	\$ 1.02	Weekly	\$ 1.02	Weekly	\$ 0.48
Urban households (currently receiving an 80 litre refuse bin, recycling crate and a green waste bin)	Annual Decrease	\$ 127	Green waste service excluded		Green waste service excluded	
	Weekly	\$ 2.44				
Urban households (currently receiving a recycling crate only)	Annual Increase	\$ 265	Annual Increase	\$ 265	Annual Increase	\$ 25
	Weekly	\$ 5.10	Weekly	\$ 5.10	Weekly	\$ 0.48
Urban Business and Commercial (currently receiving an 80 litre refuse bin and recycling crate)	Annual Increase	\$ 78	Annual Increase	\$ 70	Annual Increase	\$ 42
	Weekly	\$ 1.50	Weekly	\$ 1.35	Weekly	\$ 0.81
Rural households (currently receiving a 240 litre refuse bin and recycling dropoff service)	Annual Increase	\$ 24	Annual Increase	\$ 21	Annual Increase	\$ 12
	Weekly	\$ 0.46	Weekly	\$ 0.40	Weekly	\$ 0.23
Rural households within the compulsory areas (currently receiving the recycling drop-off service)	Annual Increase	\$ 342	Annual Increase	\$ 339	Annual Increase	\$ 12
	Weekly	\$ 6.58	Weekly	\$ 6.52	Weekly	\$ 0.23
Rural households outside the compulsory areas (currently receiving the recycling drop-off service)	Annual Decrease	\$ 9	Annual Increase	\$ 10	Annual Increase	\$ 12
	Weekly	\$ 0.17	Weekly	\$ 0.19	Weekly	\$ 0.23

Note: The above is a sample of identified properties grouped by services currently received. If your situation is not represented above, then the impact to your property may vary from those listed. For more detailed information on the above costs, see Council's website waimatedc.govt.nz.

The cost of operating the Resource Recovery Park is partially covered by fees and charges (for rubbish taken directly to the Resource Recovery Park), with the remaining funds covered by Civic Amenities Rates which all ratepayers contribute to. For all options presented (A, B and C) the cost of operating the Resource Recovery Park is estimated to reduce and has been incorporated into the sample of changes above.

# Weight-based charging for the Resource Recovery Park

At the Waimate Resource Recovery Park we're moving from volumetric charging to a weight-based charging system prior to the contract changing in July 2021. This will ensure a fair and equitable charging mechanism for users of the Resource Recovery Park.

# Have a query?

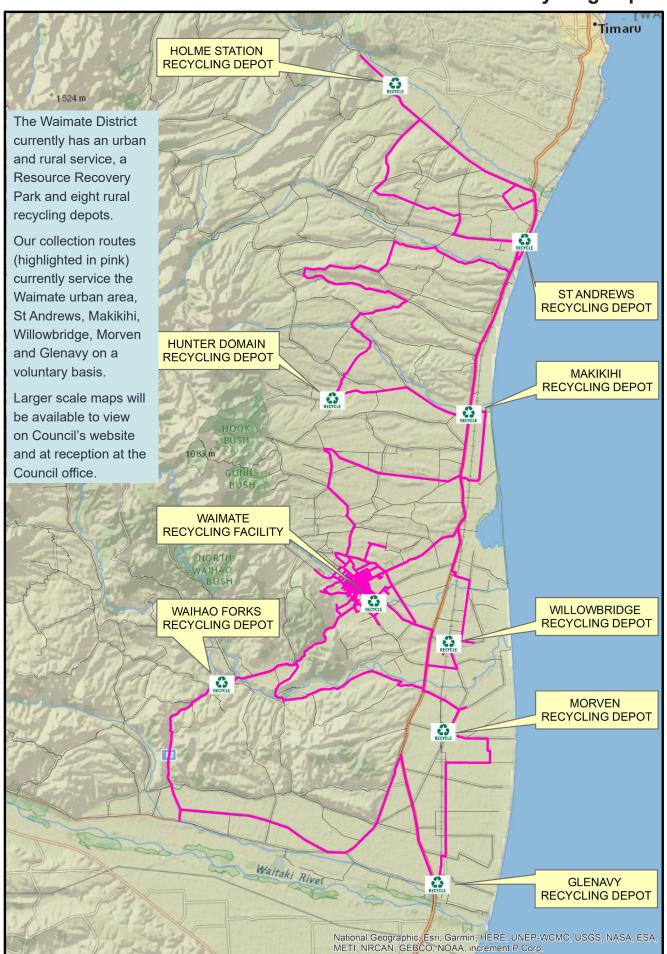
If you have any queries regarding this proposal or the submission process, please contact the following: **Rubbish and recycling proposal** – Dan Mitchell, Asset Group Manager – email dan@waimatedc.govt.nz or phone 03-689-0020

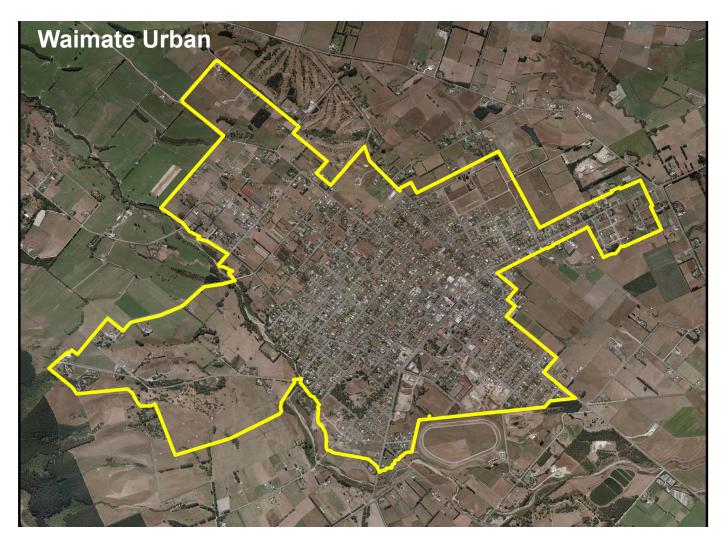
**Submission process** – Leo Milani, Policy Analyst – email submission@waimatedc.govt.nz or phone 03-689-0025

<sup>\*</sup> Urban residents who are currently receiving a green waste bin directly from a private contractor pay for this service outside of Council rates.

# What areas are affected

# Current collection route for Waimate District and rural recycling depots





The areas included within the yellow lines on the following maps show the proposed areas that will have a compulsory collection under Option A and Option B.

Those properties currently receiving a rural service outside of the proposed compulsory areas will automatically receive the new service, but will be able to cancel the service if it is not required.

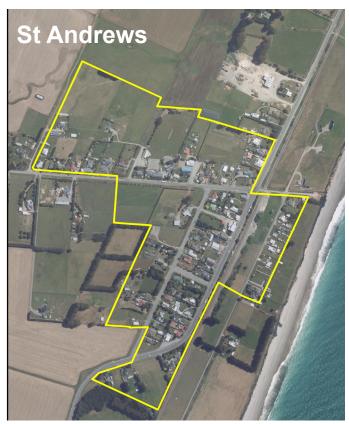
**Waimate urban:** The proposed Waimate urban collection route will service a total of 1,460 dwellings, including 297 dwellings that were previously not serviced. This includes commercial and business.

**Glenavy:** The proposed Glenavy collection route services a total of 58 dwellings, including 35 dwellings that were previously not serviced.

The Waimate Resource Recovery Park will continue to remain open for all current and proposed services.

Open hours (remain the same):
Monday to Saturday 10.30am to 4.30pm
Sunday 12pm to 4.30pm
Closed on public holidays





The proposed St Andrews collection route services 65 dwellings, including 5 dwellings that were previously not serviced.



The proposed Willowbridge collection route services 9 dwellings, including 5 dwellings that were previously not serviced.



The proposed Morven collection route services 15 dwellings, including 10 dwellings that were previously not serviced.



The proposed Makikihi collection route services 28 dwellings, including 12 dwellings that were previously not serviced.

# Submission Form Rubbish and Recycling Services Consultation 2020

Your details
In order for this submission to be valid, your name and contact details must be included.
Full name
Organisation (if applicable)
Physical address
Postal address (if different to above)
EmailPhone
Verbal submission
Do you wish to speak to your submission at the Council hearing  Yes  No on Wednesday 3 June 2020?  (If yes, please tell us your daytime phone number above and we will contact you to arrange a suitable time).
If you wish to make your submission in te reo Māori or New Zealand Sign Language, please contact Council on 03-689-0025 or email submission@waimatedc.govt.nz.
Privacy
A full copy of all submissions will be made publicly available. Would you like your personal details withheld?
Your feedback
What is your preferred option for the Waimate District rubbish and recycling services?
Option A – multi-bin system Option B – 2 bin + glass Option C – current service
Do the proposed collection routes extend far enough across the district? (refer page 8)
In the rural area, do we need more recycling drop-off stations?
If so, where?
Are the locations for the current rural drop-off stations appropriate?  Yes  No  If not, please provide details.
Are the hours for the Resource Recovery Park adequate?  Yes  No
If not, what hours would you like to see it operate?

# Submission Form Rubbish and Recycling Services Consultation 2020

Additional feedback
Do you have any other feedback in relation to rubbish and recycling in the Waimate District?
Please use additional paper if needed.

# How to give us your feedback

- Go to the Council website waimatedc.govt.nz and complete the online submission form.
- Fill in this submission form and
  - a. Post to Freepost, Waimate District Council, PO Box 122, Waimate 7960 (no stamp required) OR
  - b. Scan your completed submission form and email it to us at submission@waimatedc.govt.nz OR
  - c. Drop it into the Council office, 125 Queen Street, Waimate.

All submissions are to reach Council by 4pm Friday 22 May 2020.

Additional copies of this consultation document can be obtained from the Council office or downloaded from Council's website waimatedc.govt.nz.

# Key dates



Consultation closes at 4pm



Submission hearings



Council decisions